Seawater Desalination in California: Promise or Peril



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Existing Seawater Desalination Plants



A handful of small plants, mostly for industrial purposes



Proposed Seawater Desalination Plants



15 proposed seawater desalination plants along the CA coast

and

2 in Mexico





Water Supply Diversity and Reliability

- Seemingly abundant new supply of water
- Largely independent of weather conditions, e.g., drought, climate change
- Source diversity
- Local control



Source: DWR website



Source: USGS website



Key Outstanding Issues

- Cost and financing
- Energy use and greenhouse gas emissions
- Marine Impacts
 - Intakes
 - Brine discharge



Key Issue: Cost and Financing

- Highly variable and site specific
- California: \$1,900
 to \$3000+ per
 acre-foot



Key Issue: Cost and Financing

- Municipal bonds, e.g., revenue and privateactivity bonds
- State and federal grants, e.g., Proposition 50 (\$22 million for 3 construction projects, 9 pilots and demos, and 5 feasibility studies)
- Low-interest loans, e.g., Proposition 84
- Private equity



What are Some of the Risks?

- Typical project risks permitting, construction, operation, financial risk, etc.
- Demand risk
 - Santa Barbara, California
 - 4 of the 6 plants built in Australia since 2006
 - Tampa Bay, Florida



Key Issue: Energy Use and GHG Emissions



12,000 - 18,000 kWh per million gallons

Theoretical minimum for RO is around 3,400 kWh per million gallons for 40% recovery (for RO process only)



Key Issue: Energy and GHG Emissions



Includes extraction, conveyance, and treatment

Key Issue: Energy and GHG Emissions

- Total energy costs are high, leading to increased exposure to short-term and long-term energy price variability.
- Long-term: CPUC estimates that electricity prices will rise by nearly 27% from 2008 – 2020
- Short-term: precipitation affects costs



PG&E's Retail Energy Rates Versus California's Two-Year Precipitation Totals for the Two Previous Years, 1982–2010





Correlation Between Precipitation and Retail Energy Price for Six CA Utilities

| | Direction of Correlation | Correlation Coefficient | Pearson's R P-value | Mann-Kendall P-value |
|------------------------------------------------------|-----------------------------|----------------------------|------------------------|-------------------------|
| Pacific Gas and Electric (PG&E) | Ļ | -0.69 | <0.001 | <0.001 |
| Southern California Edison (SCE) | Ļ | -0.49 | 0.005 | 0.003 |
| San Diego Gas and Electric (SDG&E) | * | +0.31 | 0.05 | 0.32 |
| Los Angeles Department of Water and Power (LADWP) | Ļ | -0.38 | 0.02 | 0.03* |
| Sacramento Municipal Utility District (SMUD) | Ļ | -0.59 | <0.001 | <0.001 |
| Burbank-Glendale-Pasadena (BGP) | * | -0.25 | 0.15 | 0.10 |



Energy and GHG Emissions

- Global Warming Solutions Act
 - California must reduce greenhouse gas emissions to 1990 levels by 2020
 - 4.8 MMTCO₂e from the water sector

Expanding the state's seawater desalination capacity by 514 MGD would:

- Increase energy use by about <u>2,800 GWh</u> per year (1% increase above current electricity use)
- Generate <u>1.0 MMTCO₂e</u> annually (0.2% increase above current emissions)

| Measure | Reduction (MMTCO ₂ e) | |
|-----------------------------------------|-------------------------------------|--|
| Water Use Efficiency | 1.4 | |
| Water Recycling | 0.3 | |
| Water System Energy Efficiency | 2.0 | |
| Reuse Urban Runoff | 0.2 | |
| Increase Renewable Energy Production | 0.9 | |
| Public Goods Charge | TBD | |
| Total | 4.8 | |



Reduce Energy and GHG Impacts

- Reduce total energy requirements
 - More efficient pumps and energy recovery devices
 - Higher-permeability membranes
 - Alternative desalination technologies, e.g., forward osmosis and membrane distillation
- Reduce greenhouse gas emissions
 - Renewable energy
 - Carbon offsets



Environmental Considerations

- Environmental benefits:
 - Source displacement
 - Climate change adaptation*
- And environmental risks:
 - Construction
 - Intakes *
 - Brine discharge *
 - Development
 - Greenhouse gas emissions *
 - Vulnerable to sea level rise









Marine Intakes

- Impingement fish and other large organisms are trapped on the intake screen, resulting in injury or death
- <u>Entrainment</u> plankton, fish eggs, and larvae, are killed during desalting process
- Impacts not well understood, site specific analysis and ongoing monitoring required



Minimizing Impacts from Intakes

- Design and operational measures
 - Locate in areas with low biological productivity
 - Reduce pumping during critical periods
 - Improve recovery rates



Minimizing Impacts from Intakes

- Technological measures
 - Behavioral deterrents (e.g., strobe lights)
 - Physical barriers (e.g., screens)
 - Subsurface intakes









Brine Discharge

- Brine
 - Salt, natural seawater constituents, chemical additives, heavy metals
- Brine is denser than seawater, tending to sink to the bottom
- Studies on brine impacts are "extremely limited, often not peer-reviewed, not readily available, or have flaws in the study design."



Minimizing Impacts from Brine Discharge

- Well-mixed, offshore environment
- Away from sensitive habitats
- Multiport diffusers
- Dilution
 - Power plant cooling water
 - In-plant dilution
 - Treated wastewater





Conclusions

- Seawater desalination is a small component of California's water supply portfolio, although interest in some coastal communities.
- The technology is viable, i.e., it works.
- The key issues are its relatively high cost, energy intensity (and associated GHG emissions), and impacts on the marine environment – all of which must be balanced against the availability of other options.



Thank you!



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